

ORDER

DEPARTMENT OF TRANSPORTATION
FEDERAL AVIATION ADMINISTRATION

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REPORTING THREATS AGAINST THE PRESIDENT, OTHER GOVERNMENT
SUBJ: OFFICIALS, AND VISITING DIGNITARIES

1. PURPOSE. This order provides the guidelines and procedures for transmitting to the United States Secret Service (USSS) information relating to threats against the President of the United States and other Government officials. This order also implements within the Federal Aviation Administration (FAA), Order DOT 1690.10, Protection of Government Officials, dated March 4, 1992.
2. DISTRIBUTION. This order is distributed to all employees in Washington, regions, and centers and maximum distribution to all field offices and facilities.
3. CANCELLATION. Order 1600.55A, Guidelines and Procedures for Reporting Threats Against the President, Other Government Officials, and Visiting Dignitaries, dated January 5, 1983, is canceled.
4. EXPLANATION OF CHANGES. This order has been changed primarily to reflect current Department of Transportation (DOT) and FAA organization designations and the current address and telephone numbers of the USSS Intelligence and Liaison Divisions. The background paragraph has been retitled as Authorities and Roles of Protective Organizations.
5. POLICY.
 - a. Employees and contractors of the FAA shall report any information fitting any of the criteria listed in paragraph 8, or any other information indicating a threat or danger to the President of the United States, the Secretary of Transportation, the Administrator, other Government officials, or foreign government representatives.
 - b. Nothing in this order solicits the reporting of any information which could be construed as infringing upon the democratic prerogatives of an individual or group. Examples of types of information that will not be reported to the Assistant Administrator for Civil Aviation Security (ACS-1), or any protective agency, include information pertaining to individuals or groups expressing legitimate criticism of, or political opposition to, Government officials or Government policies.

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6. AUTHORITIES AND ROLES OF PROTECTIVE AND INVESTIGATIVE ORGANIZATIONS.

a. United States Secret Service (USSS). Pursuant to the provisions of Title 18 U.S.C. Section 3056, USSS is authorized to protect:

(1) The President, Vice President (or other officer next in the order of succession to the Office of the President), the President-elect, the Vice President-elect, and the immediate families of the aforementioned;

(2) Former Presidents, their spouses, and their children who are under 16 years of age;

(3) Visiting heads of foreign states or foreign governments, other distinguished foreign visitors to the United States, and official representatives of the United States performing special missions abroad when the President directs that such protection be provided; and

(4) Major Presidential and Vice Presidential candidates, and, within 120 days of the general election, the spouses of such nominees/candidates.

b. The Federal Bureau of Investigation (FBI).

(1) Pursuant to the provisions of Title 28 U.S.C. Section 533(2), "to assist in the protection of the person of the President," the FBI is authorized to assist in the protection of the President.

(2) The FBI is authorized to investigate criminal activities covered under the provision of Title 18 U.S.C. which include the following:

(a) The killing of any U.S. judge, U.S. attorney, assistant U.S. attorney, U.S. marshal, or any employee of the FBI, U.S. Postal Service, USSS, Drug Enforcement Administration, U.S. Capitol Police, United States Coast Guard, and other specified agencies while engaged in or on account of performing official duties. (Title 18 U.S.C. Section 1114.)

(b) Assaulting, resisting, opposing, impeding, intimidating, or interfering with any of the above designated persons while engaged in official duties listed in Title 18 U.S.C. Section 1114. (Title 18 U.S.C. Section 111.)

(c) Assault, kidnapping, or killing of any Member of Congress or Member of Congress-elect. (Title 18 U.S.C. Section 351.)

(d) Assaulting, intimidation, coercion, threats, harassment or directing violence to a foreign official, or internationally protected person, upon his official premise, private accommodation, or means of transport. (Title 18 U.S.C. Section 878.)

(e) Mailing of threatening communications.
(Title 18 U.S.C. Section 876.)

c. The Department of State, Bureau of Diplomatic Security. Pursuant to the provisions of Title 22 U.S.C. Section 2709, the Department of State, Bureau of Diplomatic Security, is authorized to protect and perform protective functions directly related to maintaining the security and safety of:

(1) Heads of foreign states, official representatives of a foreign government, and other distinguished persons visiting the United States;

(2) The Secretary of State, Deputy Secretary of State, and official representatives of the U.S. Government, in the United States and abroad;

(3) Members of the immediate family of the above-named persons; and

(4) Foreign missions and international organizations.

d. The Secretary and Deputy Secretary, as head and deputy head of an agency listed in Title 5 U.S.C. Section 101, are persons protected by Title 18 U.S.C. Section 351.

7. REPORTING OF INFORMATION. Information required by this order does not eliminate notifications required by FAA Order 1770.6A, Operations Center. Any threat or activity concerning any of the covered individuals which also involves aviation, an FAA facility, or FAA employee shall be telephonically reported to the headquarters Operations Center, ADA-30, through either the regional or center Operations Center.

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a. Director, Office of Civil Aviation Security Operations, ACO-1, shall:

(1) Upon receipt of a report or any information relating to a threat or activity as described above, report the information to or confirm the information with the appropriate office listed: Office of Security, M-70, Department of Transportation, 400 Seventh Street, SW., Room 7402, Washington, DC 20590, telephone number: (202) 366-4677.

(2) To the extent that details are available, report or confirm the following information:

(a) The identity of subjects or organizations and any supporting photographs, drawings, correspondence, etc.

(b) Subversive or criminal connections of subjects or organizations.

(c) Criminal or other records concerning the subjects or organization(s).

(d) Mental and physical condition of subjects.

(e) Reason for referral or report.

(f) Action or continued interest of the Department.

b. Director, Office of Civil Aviation Security Policy and Planning, ACP-1, shall coordinate with ACO-1 in the development and implementation of FAA policy and procedures pertaining to reporting threats against the President and other Government officials.

c. Manager, Civil Aviation Security Division (CASD) or Staff, is responsible for ensuring that the CASD or staff, as the servicing security element (SSE), takes the following actions:

(1) Upon receipt of a report or any information relating to a threat or activity as described above, reports the information to the Director of Civil Aviation Security Operations, ACO-1, FAA Headquarters, 800 Independence Avenue, SW., Room 315, Washington, DC 20591, (202) 267-8472 or to the Intelligence Operations Division, ACI-100, Intelligence Watch, telephone number: (202) 267-3099 (24-hours).

(2) To the extent that details are available, reports the information in paragraph 7a(2)(a)-(f) above.

(3) Reports threats emanating from DOT employees or DOT contractor employees. Threats of this type will, in all cases, be reported to the Director, Office of Security, M-70, Department of Transportation, 400 Seventh Street, SW., Room 7402, Washington, DC 20590, telephone number: (202) 366-4677.

d. Individual Employees shall:

(1) If the threat or activity is directed against the President, Vice President, or any other person protected by the USSS, promptly report any of the information outlined in paragraph 8 to:

(a) The USSS Intelligence Division, Room 825, 1800 G Street, NW., Washington, DC 20223, telephone number: (202) 435-5731 (24-hours).

(b) The cognizant SSE in regions and centers, and ACO-300 in Washington headquarters.

(2) If the threat or activity is directed against a foreign dignitary or other person protected by the Department of State, submit the report to the Bureau of Diplomatic Security, Command Center, 2121 Virginia Avenue, 7th Floor, Washington, DC 20520, telephone number: (202) 663-0812 (24-hours); and the cognizant SSE.

(3) If the threat or activity is directed against a public official other than a person protected by the USSS, under Title 18 U.S.C. Section 3056; or the Department of State, Bureau of Diplomatic Security, under Title 22 U.S.C. Section 2709; report the information to the cognizant SSE.

(4) If the threat is directed against a DOT official, or activity, the employee shall report the information immediately to the cognizant SSE, who will refer the matter, through ACS-1, to the OST Director, Office of Security, M-70.

8. TYPES OF INFORMATION TO BE REPORTED. The following guidelines are provided for use as standards in determining the type of informational materials to be furnished. They are not intended to be all inclusive, but merely illustrative of the kind of information desired. Information pertaining to:

a. A threat, plan, or attempt by an individual, a group, or an organization to physically harm or kidnap the persons protected.

b. Threats, incidents, or demonstrations against foreign diplomatic missions, i.e., embassies, chanceries, consulates.

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c. Individuals, groups, or organizations who have plotted, attempted, or carried out assassinations or kidnappings of United States or foreign senior Government officials.

d. The use of bodily harm, assassination, or kidnapping as a political weapon, including training and techniques used to carry out the act.

e. Persons who insist upon personally contacting Government officials for redress of real or imaginary grievances.

f. Any person who makes oral or written statements about high Government officials that can be interpreted as irrational or threatening or who makes statements which express unusual interest or fixation should be reported.

g. Terrorists, individuals, groups, and their plans, capabilities, and activities (e.g., bombings).

h. The ownership or concealment by individuals or groups of caches of firearms, explosives, or other implements of war, when it is believed that their intended use is for other than legal purposes.

i. Individuals who are perceived to act irrationally in their efforts to make personal contact with Government officials.

j. Anti-American or anti-U.S. Government demonstrations abroad.

k. Anti-American or anti-U.S. Government demonstrations in the United States involving serious bodily injury or destruction of property.

l. An attempt or credible threat to commit such acts in order to further political, social, or economic goals by intimidating and coercive tactics.

m. Civil disturbances.

9. ADDITIONAL REPORTING REQUIREMENT. All information, no matter how slight or of what nature, indicating a danger to the President of the United States or other protected persons, shall be promptly reported, as outlined in paragraph 8.



David R. Hinson
Administrator